

## 2025-26 Preliminary Budget General Fund

#### Gerardo Cruz, Assistant Superintendent Business & Fiscal Services

June 18, 2025 Board Meeting Major Action Agenda Item II.F.5

## **Budget Reporting Periods**

- 1. Preliminary Budget June
- 2. Public Hearing Budget June
- 3. Adopted Budget June
- 4. 45-Day Revision (if needed) August
- 5. First Interim December
- 6. Second Interim March
- 7. Third Revision May
- 8. Estimated Actuals June
- 9. Fourth Revision (if needed) June
- 10. Unaudited Actuals September
- 11. FOC/Board Liaisons Review Draft Audit Dec.
- 12. Board Approves Final Audit Report Jan.



# We will discuss:

- Budget Process
- LCFF Budget Assumptions
- LCFF Calculation
- Multiyear Assumptions & Projections
- Ending Fund Balance & Reserve
- Cash Flow & Interfund Borrowing
- Next steps
- Appendix: Covid-19 Funding Summary



## **Budget Process**



### Process

- Governor's proposed Budget January
- Enrollment projections February
- Discussions at Board and Cabinet levels regarding budget changes – January & February
- Site/Department and Staffing Meetings February & March
- Current year projections and data entry April & May
- Preliminary budget projections May & early June
- Budget Adoption end of June



# **Budget Assumptions**

### **LCFF Budget Assumptions**

- SMMUSD Enrollment 8,333 (steadily declining)
- Average Daily Attendance 7,875 (94.5%)
- Unduplicated Count (ELL, F/R, Foster) 2,727 (31.33%)
- Cost of Living Adjustment (COLA) 2.30%
- Total LCFF funding \$121,645,640
- Included in the LCFF dollars is the LCAP Supplemental funding of \$6,026,279



## Local Control Funding Formula

2025-26 LOCAL CONTROL FUNDING FORMULA (LCFF) CALCULATION										
BASE GRANT:										
	TK-3	4-6	7-8	9-12	TOTAL					
	2,240.87	1,866.95	1,334.35	2,907.35	8,349.5					
2024-25 BASE	10,025	10,177	10,478	12,144						
2025-26 2.30% COLA	231	234	241	279						
2025-26 BASE	10,256	10,411	10,719	12,423						
	22,981,376	19,436,949	14,302,925	36,118,875	92,840,12					
AUGMENTATION GRANTS:										
CLASS SIZE REDUCTION (CSR) AUGMENTATION: BASE GRANT X 10.4%										
CAREER TECHNICAL EDUCATION (CTE) AUGMENTATION 9-12 BASE GRANT X 2.6%										
SUPPLEMENTAL AND CONCENTRATION GRANTS:										
TOTAL ENROLLMENT (3-YEAR AVERAGE)										
TOTAL UNDUPLICATED PU	JPIL COUNT (3-YE	AR AVERAGE)			2,72					
					31.33					
SUPPLEMENT ADD-ON 2			LIGIBLE ENRO	LLMENT	6,026,27					
TRANSPORTATION, TIIG	GRANT, & ADD	-ON:								
2012-13 LCFF IMPLEMENA	ATION & ADD-ON	FOR TRANSPOR	RTATION		897,19					
2012-13 TARGETED INSTR	UCTIONAL IMPR	OVEMENT BLOC	K GRANT		429,7					
TRANSITIONAL KINDERGA					736,60					
TOTAL 2025-26 LCFF EN					104,259,1 <sup>2</sup> 8,585,84					
MINIMUM STATE AID / 2012-13 CATEGORICAL PROGRAMS										
TOTAL 2025-26 LCFF ENTITLEMENT										
LOCAL REVENUE / PROPERTY TAXES										
Amount of Property Tax Over LCFF Entitlement (Basic Aid when negative)										
			•		(17,386,52					
Note Outside of Calculat	ion:									
EDUCATION PROTECTIO	ON ACCOUNT				1,700,0					
					, ,					

TRANSFER TO CHARTER SCHOOL

1,700,000 -300,000



#### Recommended MYP Budget Adjustments



#### 2025-26 Recommended MYP Budget Adjustments

#### <u>REVENUE</u>

- RDA remains at \$22 million annually as recommended by the analysis of the District Financial Oversight Committee.
- All other property tax categories are estimated at a 3.5% increase in their own separate categories as recommended for Basic Aid Districts instead of one lump sum percentage increase like State Aid Districts.
- Measure Y & GSH projection mirrors the City financial estimates and will be updated per the recommendation of the District Financial Oversight Committee.
- Measure GS at \$10 million annually as outlined and mirrored in City of Santa Monica Financial estimates
- Education Protection Account (EPA) Decreases by \$100K due to lower 3-year average enrollment

#### EXPENSE:

Includes adjustments to Salary Schedules due to negotiated salary changes



#### 2025-26 Recommended MYP Budget Adjustments (cont.)

#### LOCAL GENERAL FUND CONTRIBUTION/INTERFUND TRANSFERS:

- Increase in Special Education Local General Fund Contribution by \$1.1 million from 2024-25 to 2025-26 for a total of \$35.6 million
- Still required to have 3% match in Local General Fund Contrition for Routine Restricted Maintenance Account – 2025-26 is \$8,990,703



- 375 Thousand Child Development
- 100 Thousand Child Development from LCAP Supplemental Grant
- 750 Thousand Food Services
- 2 Million Deferred Maintenance



## **Multi-Year Projections**

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Factor	2025-26	2026-27	2027-28
Statutory COLA	2.30%	3.02%	3.42%
LCFF FUNDING BASE			
K-3 + 10.4% Class Size Reduction (CSR)	\$ 11,323	\$ 11,665	\$ 12,064
4-6	\$ 10,411	\$ 10,725	\$ 11,092
7-8	\$ 10,719	\$ 11,043	\$ 11,421
9-12 + 2.6% Career Technical Education (CTE)	\$ 12,746	\$ 13,131	\$ 13,580
% of Local Property Taxes Increase	3.5%	4%	5%
% of GAP Funding	100.00%	100.00%	100.00%
MINIMUM STATE AID	\$ 8,585,843	\$ 8,585,843	\$ 8,585,843
Enrollment Projection	8,333	8,170	8,009
P2 ADA Projection	7,875	7,720	7,569
Funding ADA	8,416	8,251	8,090
Lottery - Unrestricted /ADA	\$ 191.00	\$ 191.00	\$ 191.00
Lottery - Restricted /ADA	\$ 82.00	\$ 82.00	\$ 82.00
Mandated Block Grant : K-8 /ADA	\$ 39.14	\$ 40.52	\$ 41.99
Mandated Block Grant : 9-12 /ADA	\$ 75.41	\$ 78.06	\$ 80.89
City of Santa Monica - Joint Use Agreement	\$ 11,529,263	\$ 11,759,848	\$ 11,995,045
City of Malibu - Joint Use Agreement	\$ 299,378	\$ 299,378	\$ 299,378
Measure R / Parcel Tax	\$ 14,301,621	\$ 14,587,653	\$ 14,587,653
City of Santa Monica - Measure Y & GSH / Sales Tax	\$ 18,000,000	\$ 18,000,000	\$ 18,000,000
City of Santa Monica - Measure GS / Property Transfer Tax	\$ 10,000,000	\$ 10,000,000	\$ 10,000,000
Santa Monica Education Foundation	\$ 1,800,000	\$ 1,800,000	\$ 1,800,000
Malibu Education Foundation	\$ 592,508	\$ 592,508	\$ 592,508
Salary Increase *See narrative for schedule of increases	*	*	*
Step & Column Incr.	1.50%	1.50%	1.50%
STRS Rate	19.10%	19.10%	19.10%
PERS Rate	26.81%	26.90%	27.80%
Health/Welfare - Annualized	7%	5%	5%
Workers' Compensation	3.92%	3.92%	3.92%
Other Postemployment Benefits	1.25%	1.25%	1.25%
Indirect Cost Rate	0.20%	0.20%	0.20%
Quarterly Interest Rate Distribution	3.86%	3.86%	3.86%
Ongoing Maintenance	3%	3%	3%
Reserve for Uncertainties	3%	3%	3%

Assumptions

LCFF Revenue

#### MULTI-YEAR PROJECTIONS

#### UNRESTRICTED GENERAL FUND

Α	В	С	D	E	F	G	Н		J
	2024-25	2024-25	2024-25	2024-25	2024-25	2024-25	2025-26	2026-27	2027-28
Description	ADOPTED BUDGET	First Interim	SECOND INTERIM	THIRD BUDGET REVISION	Fourth Budget Revision	THIRD vs FOURTH CHANGE	PROPOSED BUDGET	PROJECTED BUDGET	PROJECTED BUDGET
Revenue:									
1 Property Tax	114,288,540	118,288,540	118,288,540	118,767,103	120,235,867	1,468,764	121,645,640	125,631,466	130,813,039
2 Education Protection Account (EPA)	1,800,000	1,800,000	1,800,000	1,800,000	1,800,000	-	1,700,000	1,700,000	1,700,000
3 LCFF Transfer to Fund 14	-	-	-			-	-	-	-
4 LCFF In Lieu Property Tax Transfer to Charter School	(287,000)	(287,000)	(287,000)	(287,000)	(287,000)	-	(300,000)	(300,000)	(300,000)
5 Prior Year LCFF Adjustment	-	-	-			-	-	-	-
6 Minimum State Aid	8,585,8 <mark>4</mark> 3	8,585,843	8,585,843	8,585,843	8,585 <mark>,</mark> 843	-	8,585,8 <mark>4</mark> 3	8,585, <mark>84</mark> 3	8,585,843
7 Subtotal LCFF Funding	124,387,384	128,387,384	128,387,384	128,865,947	130,334,710	1,468,763	131,631,483	135,617,309	140,798,883

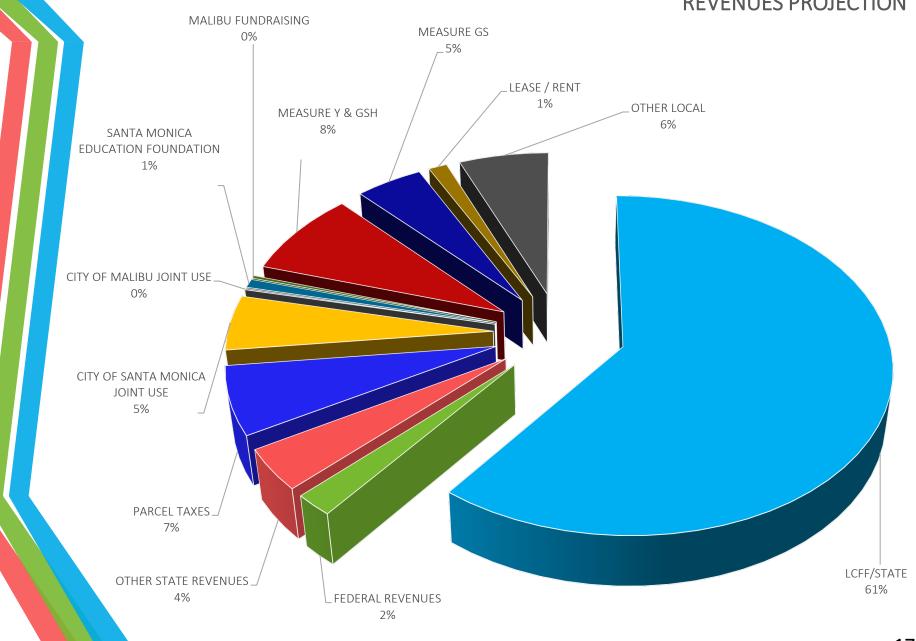


#### MULTI-YEAR PROJECTIONS

UNRESTRICTED GENERAL FUND

	A	В	С	D	E	F	G	Н	I	J
		2024-25	2024-25	2024-25	2024-25	2024-25	2024-25	2025-26	2026-27	2027-28
	Description	ADOPTED BUDGET	FIRST INTERIM	SECOND INTERIM	THIRD BUDGET REVISION	Fourth Budget Revision	THIRD vs FOURTH CHANGE	PROPOSED BUDGET	PROJECTED BUDGET	PROJECTED BUDGET
8	Other Federal (MAA - Medi-Cal Administrative Activities)	-	-	-			-	-	-	-
9	Lottery - Unrestricted	1,500,000	1,637,085	1,637,085	1,637,085	1,637,085	-	1,700,000	1,700,000	1,500,000
10	Mandated Reimbursement Block Grant	419,000	419,000	419,000	419,000	419,000	-	410,000	410,000	410,000
11	Other State Revenue	5,000	5,000	355,000	355,000	355,000	-	355,000	355,000	355,000
12	Measure 'R' - Parcel Tax	14,502,917	14,502,917	14,502,917	14,502,917	14,668,342	165,426	14,301,621	14,587,653	14,879,406
13	Measure 'Y' & 'GSH' - City of Santa Monica	18,000,000	18,000,000	18,000,000	18,000,000	17,500,000	(500,000)	18,000,000	18,000,000	19,000,000
14	Measure 'GS' (Effective 3/1/2023) - City of Santa Monica	10,000,000	10,000,000	10,000,000	10,000,000	10,000,000	-	10,000,000	10,000,000	10,000,000
15	Joint Use Agreement - City of Santa Monica	10,978,200	10,978,200	10,978,200	10,978,200	11,303,200	325,000	11,529,263	11,759,848	11,995,045
16	Joint Use Agreement - City of Malibu	246,827	246,827	246,827	246,827	226,445	(20,382)	299,378	299,378	299,378
17	Santa Monica Ed Foundation Donation	1,960,389	1,960,389	1,960,389	2,073,389	2,073,389	-	1,800,000	1,800,000	1,800,000
18	Malibu Education Foundation	581,685	581,685	581,685	650,600	650,600	-	592,508	592,508	592,508
19	Lease & Rental	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	-	2,750,000	2,750,000	2,750,000
20	Interest Earned	700,000	700,000	700,000	1,146,745	2,066,762	920,017	1,250,000	1,000,000	700,000
21	All Other Local Income (including Medi-Cal as of 2023-24)	1,209,000	1,137,916	1,254,207	1,285,471	1,312,897	27,426	1,209,000	1,209,000	1,209,000
22	Local General Fund Contribution	(43,265,875)	(48,572,409)	(44,096,073)	(44,278,907)	(44,278,907)	-	(44,636,667)	(45,529,400)	(46,439,988)
23	TOTAL REVENUE	143,224,526	141,983,993	146,926,620	147,882,273	150,268,523	2,386,250	151,191,585	154,551,297	159,849,232

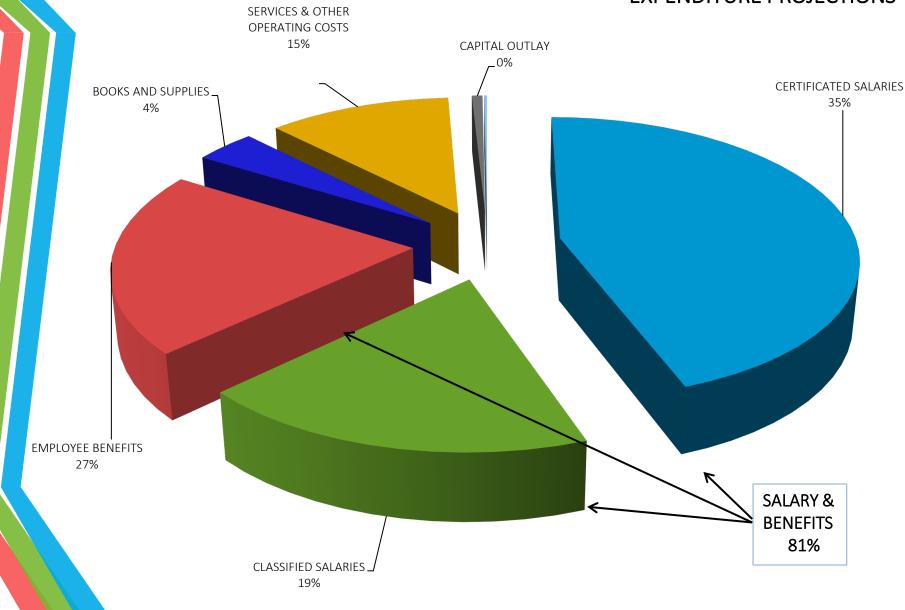
#### 2025-26 GENERAL FUND (FUND 01) REVENUES PROJECTION



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LAPCI	aicaics

									Exper	laitares
	Α	В	С	D	E	F	G	Н	I	J
		2024-25	2024-25	2024-25	2024-25	2024-25	2024-25	2025-26	2026-27	2027-28
	Description	ADOPTED BUDGET	FIRST INTERIM	SECOND INTERIM	THIRD BUDGET REVISION	Fourth Budget Revision	THIRD vs FOURTH CHANGE	PROPOSED BUDGET	PROJECTED BUDGET	PROJECTED BUDGET
	24 Expenditure:									
	25 Certificated Salary	60,681,624	62,551,567	62,408,478	62,430,278	62,515,206	84,928	63,168,211	63,898,049	66,153,650
	26 Classified	27,183,903	26,797,314	26,266,524	26,213,568	26,217,258	3,690	27,095,364	27,501,794	27,914,321
:	27 Benefits	41,441,665	41,474,092	40,765,694	40,810,748	40,833,458	22,710	38,213,703	43,136,123	44,916,267
:	28 STRS	11,437,249	11,680,852	11,596,278	11,599,442	11,615,663	16,221	11,987,033	12,204,527	12,635,347
:	29 PERS	6,867,080	6,928,693	6,818,197	6,790,946	6,791,294	348	7,006,964	7,397,983	7,760,181
	30 SOCIAL SECURITY & MEDICARE	3,000,630	3,012,293	2,964,214	2,959,645	2,961,158	1,513	3,096,466	3,030,409	3,094,674
	31 HEALTH AND WELFARE	15,513,710	15,161,876	14,742,945	14,818,103	14,818,103	•	11,265,726	15,629,012	16,410,463
	32	40,279	44,600	44,071	44,083	44,129	46	46,365	45,700	47,034
	33 WORKERS COMP	3,449,100	3,501,979	3,463,255	3,463,681	3,467,155	3,474	3,625,465	3,655,994	3,762,719
	34 OPEB	1,099,910	1,111,667	1,098,592	1,098,206	1,099,314	1,108	1,157,461	1,142,498	1,175,850
	35 CASH IN-LIEU	33,707	32,132	38,142	36,642	36,642	•	28,223	30,000	30,000
	36 Supplies/Books/Textbooks	4,786,301	4,456,395	4,429,463	4,503,345	3,987,392	(515,953)	4,589,592	2,000,000	2,000,000
	37 Other Operational Costs	20,894,296	21,763,290	23,467,052	23,605,590	23,398,874	(206,716)	24,454,409	19,103,071	20,281,865
	504 PLAN ACCOMODATION (STUDENT SERVICES)	20,000	20,000	20,000	20,193	193	(20,000)	•	•	•
	39 TRAVEL & CONFERENCE	446,015	489,166	486,840	585,514	573,444	(12,070)	699,268	500,000	500,000
	40 DUES & MEMBERSHIPS	53,576	87,436	87,436	87,021	87,561	540	81,719	<mark>80,000</mark>	<mark>80,000</mark>
	41 INSURANCE	2,360,977	2,607,849	3,102,115	3,102,115	3,102,115	•	3,257,221	2,920,082	3,066,086
4	42 UTILITIES	4,425,750	4,425,750	4,425,750	4,617,779	4,617,779	•	4,602,779	4,602,779	4,602,779
· · · · ·	43 RENTALS, LEASES, REPAIRS	2,850,134	2,818,818	2,823,414	2,869,866	2,889,026	19,160	3,064,724	2,500,000	2,500,000
	44 INTRA-FUND TRANSFERS FOR SERVICES	(31,704)	(111,199)	(120,989)	(178,349)	<mark>(181,457)</mark>	(3,108)	(91,037)	(65,000)	(65,000)
	45 INTER-FUND TRANSFERS FOR SERVICES	(137,947)	(133,538)	(19,357)	(232,967)	(200,925)	32,042	(113,660)	(175,000)	(175,000)
	46 CONSULTANTS & OTHER OPERATING	10,617,285	11,270,298	12,373,133	12,446,708	12,223,428	(223,280)	12,663,985	8,450,000	9,500,000
	47 Other Operational Costs	5,542,906	5,381,656	5,476,796	5,420,445	4,859,606	(560,839)	5,322,268	3,000,000	3,000,000
	48 Consultants	2,321,297	3,135,560	3,813,255	3,923,581	4,261,140	337,559	3,537,717	2,250,000	3,000,000
	49 Legal	1,886,000	1,886,000	2,216,000	2,235,600	2,235,600		2,204,000	1,600,000	1,900,000
	50 Cost of Early Retirement Incentive (SERP)	867,082	867,082	867,082	867,082	867,082	•	1,600,000	1,600,000	1,600,000
1000	51 COMMUNICATIONS (LAND & MOBILE)	290,210	288,710	288,710	287,710	287,710		289,410	290,210	273,000
	52 Capital Outlay	616,282	738,365	758,886	706,986	621,761	(85,225)	71,000	100,000	100,000
	53 Transfer to County Specialized Schools & Debt Service	90,000	90,000	90,000	90,000	90,000	-	120,000	120,000	120,000
	54 Indirect Costs from Restricted General Fund Categoricals	(2,134,389)	(2,385,612)	(2,346,213)	(2,347,909)	(2,331,189)	16,720	(110,738)	(1,250,000)	(2,005,458)
	55 Interfund Transfer Out to Fund 12 Child Development	375,000	375,000	375,000	375,000	375,000	-	375,000	500,000	500,000
	56 LCAP Transfer Out to Fund 12 Child Development	100,000	100,000	100,000	100,000	100,000	-	100,000	100,000	100,000
	57 Interfund Transfer Out to Fund 13 Food Services	900,000	900,000	900,000	900,000	900,000	-	750,000	750,000	750,000
	58 Interfund Transfer Out to Fund 14 Deferred Maint.	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	-	2,000,000	2,500,000	2,500,000
/	59 TOTAL EXPENDITURE	156,934,682	158,860,411	159,214,884	159,387,606	158,707,760	(679,846)	160,826,541	158,459,037	163,330,646

#### 2025-26 GENERAL FUND (Fund 01) EXPENDITURE PROJECTIONS



#### MULTI-YEAR PROJECTIONS

UNRESTRICTED GENERAL FUND

	A	В	С	D	E	F	G	Н	I	J
		2024-25	2024-25	2024-25	2024-25	2024-25	2024-25	2025-26	2026-27	2027-28
	Description	ADOPTED BUDGET	FIRST INTERIM	SECOND INTERIM	THIRD BUDGET REVISION	Fourth Budget Revision	THIRD vs FOURTH CHANGE	PROPOSED BUDGET	PROJECTED BUDGET	PROJECTED BUDGET
60	Increase (Decrease) Fund Balance	(13,710,156)	(16,876,418)	(12,288,264)	(11,505,333)	(8,439,237)	3,066,096	(9,634,956)	(3,907,740)	(3,481,414)
61	Beginning Fund Balance	36,178,599	56 <mark>,</mark> 609,464	56,609,464	56,609,464	56,609,464	-	46,857,928	37,222,972	33,315,232
62	Audit Restatement - Fund 71 to General Fund			3,489,219	3,489,219	3,489,219	-			
63	Audit Restatement of Deferred Inflow of Lease Receivables			1,350,591	1,350,591	1,350,591	-			
64	District Restatement - Expanded Learning Opportunities Grant			(2,662,890)	(2,662,890)	(2,662,890)	-			
65	Ending Fund Balance (net of lines 60-64)	22,468,443	39,733,046	46,498,120	47,281,051	50,347,147	3,066,096	37,222,972	33,315,232	29,833,819
66	Reserve - Revolving Cash, Prep-paids	20,005	20,025	20,025	20,025	20,025	-	20,025	20,025	20,005
67	Reserve - Fund 71 District Restatement			(3,489,219)	(3,489,219)	(3,489,219)	-	-	-	
68	Reserve - Deficit Spending in 25-26	-	6,843,204	8,095,737	<mark>8,4</mark> 10,379	<mark>8,4</mark> 10,379	-	-	-	-
69	Reserve - Deficit Spending in 26-27	-	<mark>8</mark> 39,427	3,284,231	3,614,605	3,614,605	-	3,907,740	-	
70	Reserve - Deficit Spending in 27-28	-	-	-	-	-	-	3,481,414	3,481,414	
71	3% Contingency Reserve (unrestricted & restricted general fund)	6,827,097	7, <mark>00</mark> 5,613	7,189,128	7,197,366	7,197,366	-	6,930,535	6,673,801	6,839,120
72	Reserve Up to 2-months of Expenses (\$26.8 million)	15,621,341	25 <mark>,</mark> 024,777	24,419,780	24,549,457	27,615,553	3,066,097	22,883,259	23,139,993	22,974 <mark>,</mark> 694
73	Unappropriated Balance	0	0	0	0	0	0	0	0	0





### Ending Fund Balance & Reserve

Fund 01: Unrestricted General Fund	
Unrestricted General Fund Beginning Balance	\$ 46,857,928
Current Year (Deficit)/Surplus Spending	(9,634,956)
Ending Fund Balance that Requires Explanation	37,222,972
Reasons for Assigned and Unassigned Ending Fund Balances	
*State Recommended 17% Minimum Level for Unified Districts	
	37,222,972
Less: 3% Reserve for Economic Uncertainties	(6,930,535)
Reserve for Revolving Cash & Prepaid	(20,025)
Reserve for 26-27 Deficit Spending	(3,907,740)
Reserve for 27-28 Deficit Spending	(3,481,414)
^Reserve for up to 2 months General Fund Expenditures	22,883,259
Unappropriated Balance	-
*************************************	

\*current reserve is at 20.27% (up 4.94% from 15.33% @ 25-26 Preliminary Budget) \*2023-24 Statewide Average Reserve for Unified State-Aid Districts is 24.62% \*Basic Aid Districts should be 25%

^A 2-month reserve would be approximately \$26.8M



## Cash Flow & Interfund Borrowing



### **Cash Flow & Interfund Borrowing**

Interfund Borrowing will be required for the following:

#### October thru December 2025

• Potential Negative up to \$5 million

The board will consider adopting a Resolution for Temporary Interfund Cash Borrowing Transfer as recommended at its June 18, 2025 meeting



## Preliminary Budget Summary



# Preliminary Budget Summary

- What have we done so far:
  - Line-by-line assessment of revenues and expenditures with each school site and department level
  - Projected salary schedule change and implemented in Proposed Public Hearing Budget as well as Multi-Year Projection as negotiated by District and Bargaining Units.
  - Increased Local General Fund Contribution to Special Education by \$1.1 million as compared to prior year.
  - Continue to assess positions associated with the Early Retirement Incentive (SERP).



# **Next Steps**

- Continue to monitor property tax, basic aid status, and the State's budget process
- Board Adoption June 24, 2025
- Prepare Board Resolution for Interfund Cash Borrowing Transfer
- Prepare any necessary budget revisions for Board approval within the legal timelines (45day revision) after final State Budget adoption